### State Rep. Neal P. Goodman Remarks for hearing on prison closures Jan. 23, 2017

Thank you Chairmen Argall, Boscola, Greenleaf, and Leach for inviting us today to talk about the administration's decision to close two state prisons and for the opportunity to discuss the impact this will have on the community if SCI Frackville is chosen.

I know I speak for all the impacted communities when I say thank you for holding this hearing.

I am joined today by Representatives Jerry Knowles, Mike Tobash, Kurt Masser, and Tarah Toohil. I am also joined by William Hanley of Congressman Matt Cartwright's office, Frank Zukas of the Schuylkill Economic Development Corporation, and Ryan Township Supervisor Champ Holman.

To say we were shocked by the announcement on the morning of January 6<sup>th</sup> is an understatement.

That shock continued when we learned three of the five prisons on the potential closure list are from northeastern Pennsylvania. Our region is rural and economically depressed, and anyone familiar with it knows the devastating effect a closure would have on an area already struggling.

We all know the Commonwealth is facing a \$2 billion deficit and something needs to be done to address it during this budget cycle. But closing two state prisons in such a short time frame to achieve \$80 million to \$160 million in savings is worrisome.

None of the elected officials before the committee today want to see a facility close anywhere in the state. All will testify to their concern for public safety and the economic impact a closing will have in the area they represent. However, as the Legislative Delegation and elected officials and residents of Schuylkill County, we are compelled to speak about the impact closing SCI Frackville will have on Schuylkill County and the communities that surround it.

As a former committee Executive Director and a House member who has spent more than 20 years working in the committee process, I know the committee members are interested in hearing the facts and impact of a possible closure – so let's address the facts.

We have been told the closure evaluation criteria will be: age, location, function, costs, infrastructure, and economic impact.

These criteria work in Frackville's favor because based on the Department of Correction's 2017 statewide evaluations, Frackville was rated excellent in all 6 categories. It is the only facility on the list being considered for closure that can say that.

Let's review the Department of Correction's criteria:

### Age

Frackville is the newest facility of the five, and it is the only one determined to be in "excellent" condition by the Department.

### **Location & Accessibility**

Frackville is conveniently located off Interstate 81, and it has no negative impact on any of the surrounding communities. We often kid in the coal region that if they didn't turn the lights on at night - you wouldn't even know they were there.

And let's not forget Schuylkill County is the only one in the northeast corridor that fought to get a prison. Our residents did not push back, like other communities did. Ryan Township willingly created a special zoning designation for the prison, and the economic development agency sold the Commonwealth the 212 acres to build the facility at a 90 percent discount.

### **Function**

Frackville is the most versatile of the five because it can house all levels of inmates, including the most violent - level four inmates.

### Cost

The department claims closing Frackville would save \$44 million dollars, this would be the lowest savings of the five. If budget savings are the goal, it doesn't make sense to pick the prison with the smallest savings, nor the newest prison when four others facilities in the Commonwealth are more than 100 years old.

Frackville also has the lowest annual expenditures, lowest cost-per-inmate, and lowest overtime of the five.

### <u>Infrastructure</u>

In all seven categories evaluated as infrastructure, which are Potable Water System, Sanitary Sewer System, Storm Water System, Electric System, Cooling System, Heating System and Condition of Buildings, Frackville received a grading of excellent!

SCI Frackville is the only facility under consideration to be rated "excellent" in all categories of infrastructure.

### **Economic Impact**

Everyone who testifies today will say the community impact will be great, but this is nowhere truer than in Schuylkill County.

In the past two years, Schuylkill County has lost over 500 jobs from plant closures and cut backs. Two weeks ago the Administration announced the closing of nearby Hamburg State Center, eliminating another 350 state jobs from our area.

Schuylkill County already has one of the highest unemployment rates in Pennsylvania. If SCI Frackville closes, our communities will have seen over 1200 jobs lost in the last three years. This is a body blow our area may not recover from for years to come.

And it's not just the loss of the prison jobs that are in jeopardy. There will be a ripple effect.

Annual revenue losses to the SCMA water authority would be \$283,000. Annual revenue losses to the FAMA sewer authority would be \$348,000. The prison is 23 percent of the sewer authority's total revenue collections. With more than \$1.5 million in capital investments in recent years, the burden to ratepayers would be tremendous.

Wheelabrator, which provides steam power to the prison and helps remediate the county's waste coal banks, would lose \$700,000 a year. This will put the plant at undo risk.

It is fair to say the sudden economic loss of the Frackville facility will result in an economic hardship that would hit our area hard.

All of us want to see the number of incarcerated people decline, but not at the cost of public safety or by putting those who work at these facilities in harm's way. Ensuring the public's safety is a core function of government. It's our most important job.

Since the announcement, we have had more questions than answers.

If prison levels are down, then why is the Department of Corrections one of our fastest growing line items in the budget? Can it all be blamed on infrastructure costs? Or is it administrative policy changes that are responsible for driving up the costs?

How can the department close facilities when their own data shows they would be at 109% capacity state-wide?

We've also recently learned the Department of Corrections is seeking an arrangement with the Federal Government to house federal inmates in Pennsylvania prisons on a per diem basis. I think this would be a good move for all involved. However, I hope the department is not considering selling its best asset to the federal government in order to sweeten the deal. I have a growing suspicion that is why Frackville is on this list – in fact, I think it is the only reason SCI Frackville is being considered.

That would be short-sighted. Closing facilities, while at the same time expanding policies and procedures will only increase our long term costs. Isn't this the same type of short-term thinking that got us into our current budget problem? Balancing a budget with one-time revenue sources is why we have a \$2 billion deficit.

I simply can't understand how a facility built in 1987 is on the list when four other facilities in the Commonwealth are over 100 years old.

I would also like it read into the record that the elected representatives and leaders from Schuylkill County are prepared to do whatever it takes to keep the Frackville state correctional facility open. SCI Frackville is one of the best run correctional facilities in the state. It has received numerous accommodations and accolades from the Department of Corrections. Putting it simply, Frackville does not belong on any list of closures, and we will let the facts speak for themselves.

Finally, we are concerned about how this process is being handled. You cannot do an adequate study of this type and magnitude in just 20 days and without public input and transparency. We are asking the department to slow the process down to ensure a thorough evaluation can be completed and with long term considerations in mind.

Again, thank you for the opportunity to speak to you today.

### Reasons to Keep SCI Frackville Open

### **Facility and Infrastructure:**

- Newest facility of the five built in 1987
- The only one the Department of Corrections listed as "excellent" condition for every category evaluated
- The most versatile of the five can accommodate all four levels of prisoners, including the most violent.
- The community is about to undertake \$600,000 in infrastructure improvements serving SCI Frackville and \$100,000 of that investment is coming from the state.
- It has no negative impact on surrounding communities.
- It is strategically located off of Interstate 81, so prisoners do not have to go through neighborhoods.
- Why consider closing Frackville while continuing to invest in multiple 100-year old prisons?

### Other Savings to DOC:

- If it really is a budget decision, why consider a prison with the lowest savings generated by closing it? The savings will be eaten up by upgrade costs at the other facilities.
- SCI Frackville has:
  - o the lowest annual expenditures of the five.
  - o the second lowest cost-per-inmate of the five.
  - o the lowest overtime costs among the five.

### **Community Impact:**

- The prison is one of the county's top employers.
- The governor also announced this month the closure of nearby Hamburg State Center, a loss of 353 jobs. If SCI Frackville closes, too, more than 750 state jobs will be lost all at once.
- In the past two years alone, Schuylkill County lost more than 500 jobs from plant closures and cutbacks.
- Schuylkill has the highest unemployment rate of the five and one of the highest in the state. It has a seasonally adjusted rate of 6.2 percent. Thirteen percent of residents live below the poverty line.
- The ripple effect would be devastating.
  - o Ryan Township (where prison located) estimates tax losses equivalent to one mill.
  - o The sewer authority would lose \$348,000 a year 23 percent of total collections.
  - o The water authority would lose \$283,123 a year.
  - o Wheelabrator provides steam power to the prison and would lose \$700,000 annually.

# Prison Closings: Key Comparisons

### Age of SCI Buildings

30 years	39 years	79 years	106 years	<b>亚加隆</b> 135 years
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SGI Frackville	SG Mercer	SG Retreat	SCI Waymart	SCI Pittsburgh

## SCI Total Expenditures/Gost Savings

IN THOUSANDS

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Mercel (sp (sp (sp (sp (sp (sp	\$56,395
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# **Unemployment Rates by Counties with SGIs**

Schuylkill	Luzerne	Mercer	Wayne	Allegheny
2.7%	*** *** *** *** 5.7%	%5.5%	5.3%	%
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000 000 0000 0000 00000 00000 00000 0000		5.5%		
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FRACKVILLE	Dallas/Retreat	Mercer	Waymart	Pittsburgh

### NEWER BUILDING \*

### **AGE OF SCI BUILDINGS**

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SCI Pittsburgh	Шф	Ші	Шф	Шф	III	Шф	Шф	Шф	Ш	Ш	Шф	Шф	Ш	Шф	Шф	135 years
SCI Huntingdon	Шіф	Шіф	Шф	Шē	Шф	Шф	Шф	Шф	Шф	Ⅲ	Шф	Шф	Шф	Шф	Ш	128 years
SCI Waymart	Ш	Ш	Шф	Шф	Шф	Шф	III	Шф	Шф	Ⅲ	Шф	Ш	Ι			106 years
SCI Rockview	Шф	Ше	Шф	Шф	Шф	Шф	Шф	Шē	Шф	Шф	Шф	Шф				102 years
SCI Muncy	III	Ш	III	Ⅲ	III	Ⅲ	Ⅲ	Ⅲ輊	Шф	Ⅲ	爴	]			DESCRIPTION OF THE PERSON OF T	97 years
SCI Graterford	Ше	Шф	<u> </u>	Шф	IIIē	Шф	Ⅲ	गाा	Ш	Шф	Шф					88 years
SCI Cambridge Springs	III	Ші	Ш	Ⅲ	III	Ⅲ	III	Шф	Ⅲ	皿						88 years
SCI Laurel Highlands	IIIē	Ⅲ底	Шф	Шф	Ш	III	Ⅲ	Шф	ШЕ							79 years
SCI Retreat	IIII	Шф	Ш	III	III	ШЕ	III	Ш	III							79 years
SCI Camp Hill	III	Шф	III	Ⅲ₽	Шф	Шф	Ш	Шф	Ш							76 years
SCI Dallas	Шф	Шф	Ⅲ	Шф	III	Ⅲ桶	Ш	T. F.				elles				57 years
SCI Mercer	IIIē	Ⅲ	Шф	Шф												39 years
SCI Frackville	Ше	IIIIē	Шф	Ш												30 years
SCI Smithfield	ŢŢŢŢ	Ⅲ底	Шĕ	Ш												29 years
SCI Somerset	III	Ⅲ	ШЕ									98	O H	14/6		24 years
<b>SCI Coal Township</b>	Шф	Ⅲ醇	Шē							172. 170.17					8	24 years
SCI Mahanoy	III	Ⅲ匝	Ⅲ壁											MUN	-	24 years
SCI Albion	Шē	Шф	Шф									al a province			50.344	24 years
SCI Greene	Шф	Ш	Ш				-	70 8	111111111111111111111111111111111111111		1 775	528 JEG	G S		-1100	24 years
SCI Houtzdale	Шф	Шф	Ш													22 years
SCI Chester	III	Ⅲ底	1									No.				19 years
SCI Pine Grove	ŢŢŢŢ	Шē	:													16 years
SCI Fayette	Шф	ШЕ			Billy	Tg I			E ALU		Sugar 1		9,86			14 years
SCI Forest	Шŧ	Ш														13 years
SCI Benner Township	IIIē		STATE	188	BALL			-10-		377	- 84	Mega			No.	4 years
			151111										100			72-50-50

### SCI TOTAL EXPENDITURES/COST SAVINGS

	NO CONTRACTOR OF THE PARTY OF T		IN THOUSANDS
Quebanna (G) (G)	((s)		\$26,362
Cambridge Springs 😘 😘	CSD CSD CSD		\$45,694
FRACKVILLE (SD) (SD) (SD)	CSD CSD CSD		\$52,935
Retreat (SD) (SD) (SD)	asd asd asd		\$52,943
Chester (50 (50)	ded ded ded ded		\$54,478
Mercer (SD) (SD) (SD)	Cop Cop Cop Cop		\$56,395
Pine Greve (53) (53)	asp asp asp asp asp		\$60,756
Smithfield (53) (53) (53)	ह्या ह्या ह्या ह्या ह्या ह्या		\$66,347
Coal Twp (45) (45)	ded ded ded ded ded ded	(do)	\$73,099
Benner (SD) (SD) (SD)	asd asd asd asd asd	<b>©</b>	\$73,115
Somerset (40) (45)	ded ded ded ded ded	[CSD [CSD]	\$78,337
Albion 😘 😘	(5) (5) (5) (5) (5)	asy as	\$79,617
Muncy (SD (SB) (SB)	deb deb deb deb deb	asb asi	\$80,160
Laurel Highlands 🚳 🥨 🐠	Con Con Con Con Con	CSD CSD	\$80,947
Mahanoy (Sp) (Sp) (Sp)	ded ded ded ded ded ded	asb asb	\$81,296
Houtzdale 😘 😘 😘	(5) (5) (5) (5)	asd asd	\$82,383
Huntingsion (Sp) (Sp) (Sp)	ded ded ded ded ded	asp asp a	\$85,973
Forest (S) (S) (S)	(5) (5) (5) (5)	CSD CST	\$87,907
Dallas ((s) ((s)	dep dep dep dep dep dep	asp asp asp	\$88,748
Fayette (S) (S)	CSD CSD CSD CSD CSD	asd asd asd	\$90,731
Waymart (63) (65) (65)	CSD CSD CSD CSD CSD	CSD CSD E	\$91,754
Greene (S) (S) (S)	CSD CSD CSD CSD CSD	CSD CSD C	\$93,396
Pittsburgh 😘 😘	CSD CSD CSD CSD CSD	asd asd a	\$93,677
Rockview (S) (S)	(5) (5) (5) (5) (5)	CSD CSD CSD CS	\$95,612
Camp HIII (45D (45D)	den den den den den	asp asp asp asp asp asp	\$125,665
Graterford (SD) (SD)	CSD CSD CSD CSD CSD	CED CED CED CED CED CED	\$145,280

### **UNEMPLOYMENT RATES BY COUNTIES WITH SCIS**

	COUNTY
7.6%	Forest
7.3%	Fayette
22. 424. 434. 434. 434. 434. 43. 6.5%	Somerset
6.4%	Clearfield
6.3%	Huntingdon
6.3%	Greene
6.0%	Northumberland
6.0%	Indiana
5.9%	Erie
5.7%	Schuylkill
5.7%	Luzerne
5.6%	Lycoming
5.5%	Mercer
5.5%	Crawford
5.3%	Wayne
4.8%	Allegheny
4.5%	Delaware
3.8%	Montgomery
3.7%	Cumberland
3.5%	Centre
	7.3% 6.5% 6.3% 6.3% 6.0% 6.0% 6.5% 5.7% 5.6% 5.5% 5.5% 5.5% 5.5% 5.5% 5.3% 5.3% 5.3